99TH CONGRESS
2d Session
HOUSE OF REPRESENTATIVES
REPORT
99-693

LEGISLATIVE BRANCH APPROPRIATION BILL, 1987

JULY 17, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. FAZIO, from the Committee on Appropriations, submitted the following

REPORT

together with

ADDITIONAL VIEWS

[To accompany H.R. 5203]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 1987, and for other purposes.

INDEX TO BILL AND REPORT

	Page number Bill	Report
Summary of bill	.....	2
Highlights of bill	.....	5
Structure of bill	.....	9
Title I—Congressional operations:		
House of Representatives	2	10
Joint Items:		
Joint Economic Committee	8	16
Joint Committee on Printing	8	16
Joint Committee on Taxation	8	16
Office of the Attending Physician	8	16
Capitol Police	9	16
Official mail costs	10	18
Capitol Guide Service	10	18
Statements of appropriations	11	18
Office of Technology Assessment	11	19
Biomedical Ethics Board	.....	19
Congressional Budget Office	12	19

62-021 O

H183-12

	Page number Bill	Report
Architect of the Capitol (except Senate and Title II items)	13	20
Congressional Research Service, Library of Congress	15	22
Congressional printing and binding, Government Printing Office	16	22
Title II—Other agencies:		
Botanic Garden	17	24
Library of Congress (except Congressional Research Service)	17	24
Architect of the Capitol: Library buildings and grounds	21	28
Copyright Royalty Tribunal	21	28
Government Printing Office (except congressional printing and binding)	21	29
General Accounting Office	24	30
Railroad Accounting Principles Board	26	32
Title III—General provisions	27	33
Inflationary impact statement	.....	34
Comparison with budget resolution	.....	34
Five-year projection of outlays	.....	34
Assistance to State and local governments	.....	34
Transfers of funds	.....	35
Changes in the application of existing law	.....	35
Compliance with clause 3—rule XIII	.....	38

SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 1987 totaling $774,838,100 for congressional operations and $530,426,000 for other agencies.

A summary of the recommendations follows:

Fiscal year 1987	*Amount*
Congressional operations	[1] $774,838,100
Other agencies	530,426,000
Total	1,305,264,100

[1] Excludes Senate items including those under the Architect of the Capitol.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriation estimates for the Senate for fiscal year 1987, including those under the Architect of the Capitol, total $327,314,000.

A comparative summary of the bill by title and agency follows:

HIGHLIGHTS OF BILL

Summary of Estimates and Recommendations

Budget estimates.—The budget estimates considered by the Committee total $1,484,219,000. Budget requests for the legislative branch, by law, are transmitted to the Congress by the Office of Management and Budget and the President without change in the amounts submitted by the originating agency. The 1987 proposals appear on pages I-A1 through I-A32 of the appendix to the 1987 Federal Budget (H. Doc. 99-144) as amended by later transmittals contained in H. Doc. 99-172 and H. Doc. 99-

Committee recommendations.—A total of $1,305,264,100 in new budget (obligational) authority is recommended for fiscal year 1987. The recommendation is $178,954,900 less than was requested, a reduction of 12% under the budget request. The bill contains $46,286,100 more than the amount appropriated to date in fiscal year 1986, including enacted supplementals.

Staffing.—For the past several years, the Committee has generally denied funding for net staffing increases throughout the legislative branch, or provided only those positions with the highest priority. This has led to a reduction in overall staffing throughout the legislative branch because of budget constraints imposed by the Committee and the Congressional appropriations process. The agencies of the legislative branch of government requested 199 new positions for fiscal year 1987. Thirty have been allowed. Furthermore, the recommendations included in the bill will result in a reduction of 62 positions under the staffing level currently authorized for fiscal 1986. Also, an additional 428 existing positions in various House offices and support agency accounts have not been funded, which includes a mix of permanent positions, and in certain instances, full-time equivalent positions for those agencies that calculate the number of positions on average staff years. These savings will be made through normal attrition. Thus, there will be a net reduction of 460 staff positions throughout the legislative branch in fiscal year 1987.

Comparison with fiscal year 1986 appropriations.—Appropriations enacted to date for fiscal year 1986, including reductions in accordance with Public Law 99-177, total $1,258,978,000. The recommendation of $1,305,264,100 for fiscal year 1987 is $46,286,100 above that amount. The pre-Gramm-Rudman level of funding comparable to this bill was $1,314,398,000. Thus, this bill represents a reduction of $9,133,900 under the FY 1986 appropriation. Except for the normal merit and longevity pay increases and some increases for a few high priority items, the bill allows for very little workload growth over the 1986 levels. In some cases the funding provided will result in a lower level of operations than in 1986.

Comparison with previous fiscal year appropriations.—An analysis of legislative branch budgets over the past several years reveals some interesting findings. Since 1978, a year in which legislative branch activities stabilized after the adjustments made necessary by the Congressional Budget and Impoundment Act of 1974, the build-up of House and Senate computer resources, the advent of the Office of Technology Assessment, and other efforts to improve

technical and analytical capabilities available to the Congress, the budget has declined in real terms. The average growth since 1978 has been about 5.8% per year, while price levels as measured by the Consumer Price Index have increased by 6.3% annually. Congressional operations, title I of the bill (and adding the current budget estimates for the Senate), have been restrained even further, growing at only 5.7% annually, which is less than the CPI, and has resulted in a decline in real terms. During the same period, the executive branch has averaged an 8.9% annual rate of growth, an increase in real dollars at an annual rate almost 40% higher than the CPI.

Areas of major change.—The recommended amount is $46,286,100 above the level currently projected for 1986. The sum of $31,026,031 is required over fiscal year 1986 for mandatory pay and related costs. To meet the increased costs of inflation necessary to maintain the current level of services requires $21.432,826. Thus, there will be a decrease of $6,172,757 because of the effects of legislation, reductions in equipment, alterations, and repairs to buildings, or increased workloads and staffing.

A summary of the major increases and decreases recommended, by general category, follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including those under Architect of the Capitol.]

Agency	Adjusted budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with—	
				Adjusted budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
TITLE I—CONGRESSIONAL OPERATIONS					
House of Representatives	$429,075,000	$486,299,000	$463,832,100	+$34,757,100	−$22,466,900
Joint items	119,804,000	155,354,000	106,324,000	−13,480,000	−49,030,000
Office of Technology Assessment	14,642,000	17,700,000	15,532,000	+890,000	−2,168,000
Biomedical Ethics Board	144,000	.....	.....	−144,000	.....
Congressional Budget Office	16,160,000	19,060,000	17,251,000	+1,091,000	−1,809,000
Architect of the Capitol (except Senate items and Library buildings and grounds)	72,611,000	76,993,000	70,297,000	−2,314,000	−6,696,000
Congressional Research Service, Library of Congress	37,288,000	44,010,000	39,602,000	+2,314,000	−4,408,000
Congressional printing and binding, Government Printing Office	66,421,000	71,500,000	62,000,000	−4,421,000	−9,500,000
Total, title I—Congressional operations	756,145,000	870,916,000	774,838,100	+18,693,100	−96,077,900

Table continued on next page.
Footnote at end of table.

SUMMARY OF THE BILL—Continued

[Note.—Excludes Senate items including those under Architect of the Capitol.]

Agency	Adjusted budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with	
				Adjusted budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
TITLE II—OTHER AGENCIES					
Botanic Garden	$2,094,000	$2,291,000	$2,062,000	−$32,000	−$229,000
Library of Congress (except Congressional Research Service)	173,234,000	210,037,000	182,970,000	+9,736,000	−27,067,000
Architect of the Capitol (except Congressional Operations)	5,536,000	7,188,000	6,080,000	+544,000	−1,108,000
Copyright Royalty Tribunal	149,000	250,000	123,000	−26,000	−127,000
Government Printing Office (except Congressional printing and binding)	33,051,000	43,235,000	33,681,000	+630,000	−9,554,000
General Accounting Office	288,051,000	349,552,000	304,910,000	+16,859,000	−44,642,000
Railroad Accounting Principles Board	718,000	750,000	600,000	−118,000	−150,000
Total, title II—Other agencies	502,833,000	613,303,000	530,426,000	+27,593,000	−82,877,000
Grand total, new budget (obligational) authority (for items considered by House)	1,258,978,000	1,484,219,000	1,305,264,100	+46,286,100	−178,954,900

[1] Enacted to date including sequester pursuant to Public Law 99-177.

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1986 ENACTED

Item	Mandatory pay and related costs	Price level changes	Program type changes			Total changes
			Legislation	Increased workload	Equipment, alterations, maintenance, repairs, etc.	
House of Representatives	14,512,098	3,484,720	175,100	16,585,182		34,757,100
Joint items	2,195,600	140,600		−272,200	−15,544,000	−13,480,000
Office of Technology Assessment	315,000	350,000	25,000	200,000		890,000
Biomedical Ethics Board				−144,000		−144,000
Congressional Budget Office	532,000	279,000	280,000			1,091,000
Architect of the Capitol (except Senate items and Library buildings and grounds)	918,800	177,300		280,000	−3,690,100	−2,314,000
Congressional Research Service, Library of Congress	1,696,095	442,905		175,000		2,314,000
Congressional printing and binding, Government Printing Office		315,000		−4,736,000		−4,421,000
Botanic Garden	10,650	23,350			−66,000	−32,000

Table continued on next page.

STRUCTURE OF THE BILL

The bill is divided into three titles:

TITLE I—CONGRESSIONAL OPERATIONS

Title I—Congressional Operations, contains the appropriations for the actual operation of the Congress including the House of Representatives (Senate items will be added by that body), joint items, the Office of Technology Assessment, the Biomedical Ethics Board, the Congressional Budget Office, the Architect of the Capitol (except Senate and title II items), the Congressional Research Service, and the Congressional printing and binding portion of the Government Printing Office.

TITLE II—OTHER AGENCIES

Title II—Other Agencies, contains the budget for several activities which do not provide primary support to the Congress. For instance, the activities of the Library of Congress, except the Congressional Research Service, are carried in this title. This includes such Library activities as the program to provide books for the blind and physically handicapped, the operation of the Copyright Office, and Library services to the public and to the Government of the United States.

As was noted earlier, Congressional printing and binding appropriations of the Government Printing Office are contained in title I. The remaining activities of GPO finance general governmental functions such as the printing and binding of the United States Code and its supplements, the depository library program, the distribution of various government publications mandated by law, and sales of GPO publications to the general public at the direction of the Congress.

About 75 percent of the workload of the General Accounting Office is in direct support of the Congress, including work mandated by statute or requested by committees and Members of Congress. The balance of that agency's workload is its more general legislative requirements (as opposed to work that is specifically directed by Congress) and is directed toward the improvement of the operation of the Federal government in the areas of review and evaluation of programs and the prevention of fraud and waste, as well as accounting and financial management improvements. The GAO budget, therefore, is carried in title II of the bill.

The Botanic Garden, Railroad Accounting Principles Board, and Copyright Royalty Tribunal round out the items included in title II.

TITLE III—GENERAL PROVISIONS

Title III contains the general provisions applicable to the entire bill.

TITLE I—CONGRESSIONAL OPERATIONS

The Committee recommends a total of $774,838,100 for fiscal year 1987 for those activities in direct support of the operation of the

Congress (exclusive of the Senate) which is an increase of $18,693,100 over fiscal year 1986 appropriations. Budget estimates considered by the Committee totaled $870,916,000 which have been reduced by $96,077,900, a reduction of 11%.

A summary of the recommendations follows:

Title I—Congressional Operations

Item	*Amount*
House of Representatives	$463,832,100
Joint items	106,324,000
Office of Technology Assessment	15,532,000
Congressional Budget Office	17,251,000
Architect of the Capitol (except Senate and Library buildings and grounds items)	70,297,000
Congressional Research Service, Library of Congress	39,602,000
Congressional printing and binding, Government Printing Office	62,000,000
Total	774,838,100

HOUSE OF REPRESENTATIVES

The Committee recommends a total of $463,832,100 for the operation of the House of Representatives during fiscal year 1987. The allowance is $34,757,100 above the appropriations for FY 1986.

The following tabulation summarizes the recommendations:

House of Representatives

Item	*Amount*
Payments to widows and heirs of deceased Members of Congress	$75,100
Mileage of Members	210,000
House leadership offices	3,357,000
Members' clerk hire	170,186,000
Committee employees (standing committees)	48,000,000
Committee on the Budget (studies)	329,000
Contingent expenses of the House	186,239,000
Committee on Appropriations (studies and investigations)	4,300,000
Salaries, officers and employees	51,136,000
Total	463,832,100

PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS

1986 appropriation	.....
1987 budget estimate	.....
Committee recommendation	$75,100

The bill includes a death gratuity to the widow of Joseph P. Addabbo, late a representative from the State of New York.

MILEAGE OF MEMBERS

1986 appropriation [1]	$144,000
1987 budget estimate	210,000
Committee recommendation	210,000

[1] Includes reduction pursuant to P.L. 99-177.

An appropriation of $210,000 is recommended for this item which covers a Member's travel expenses for one round trip per session from home to Washington, D.C., as authorized by law. Additional

transportation expenses are provided under the heading "Contingent expenses of the House, Allowances and expenses."

HOUSE LEADERSHIP OFFICES

1986 appropriation [1]	$3,213,000
1987 budget estimate	3,357,000
Committee recommendation	3,357,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommends a total of $3,357,000 for the operation of the leadership offices during fiscal year 1987. The allocation of the recommendations by office follows:

House leadership offices

Item	*Amount*
Office of the Speaker	$775,000
Office of the Majority Floor Leader	688,000
Office of the Minority Floor Leader	767,000
Office of the Majority Whip	603,000
Office of the Minority Whip	524,000
Total	3,357,000

MEMBERS' CLERK HIRE

1986 appropriation [1]	$159,591,000
1987 budget estimate	173,659,000
Committee recommendation	170,186,000

[1] Includes reduction pursuant to P.L. 99-177.

A total of $170,186,000 is recommended for the salaries of staff in the offices of Members, Delegates, and the Resident Commissioner from Puerto Rico during fiscal year 1987. The clerk hire allowance per Member is currently $394,680. Since many Members neither use all the positions to which they are entitled, nor the gross amount of the allowance provided, the total maximum funds that could be expended are not requested or appropriated. If every Member used 100 percent of the allowance, including transfer allowances of $17,600,000, the total for clerk hire would be $191,259,200. Thus, the account is underfunded by over $21.1 million, or almost 11%.

COMMITTEE EMPLOYEES

1986 appropriation [1]	$42,419,000
1987 budget estimate	51,135,000
Committee recommendation	48,000,000

[1] Includes reduction pursuant to P.L. 99-177.

The bill provides $48,000,000 for salaries of professional and clerical employees of the 22 standing committees of the House. Funding for additional resources for the committees authorized by House resolution is carried under the heading "Contingent expenses of the House, Standing committees, special and select."

COMMITTEE ON THE BUDGET

(STUDIES)

1986 appropriation [1]	$283,000
1987 budget estimate	329,000
Committee recommendation	329,000

[1] Includes reduction pursuant to P.L. 99-177.

The bill provides $329,000 for the coming fiscal year.

CONTINGENT EXPENSES OF THE HOUSE

1986 appropriation [1]	$172,980,000
1987 budget estimate	200,784,000
Committee recommendation	186,239,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommends a total of $186,239,000 for fiscal year 1987 for the two appropriations under this heading. These expenses are primarily to cover the various administrative costs for the operations of the House, and the allowances and expenses of the Members as stipulated by law, House resolutions and regulations. Also included are the expenses of investigations by standing committees, and the expenses of special and select committees during the final three months of the 2d session of the 99th Congress and the first nine months of the 1st session of the 100th Congress.

The allocation of the two appropriation accounts is as follows:

Contingent expenses of the House

Item	*Amount*
Standing committees, special and select	$48,311,000
Allowances and expenses	137,928,000
Total	186,239,000

Under the rules of the House, the Committee on House Administration has jurisdiction over "Appropriations from the contingent fund." All of the components of the various appropriations recommended in this bill under the heading "Contingent expenses of the House" have been approved by that Committee and the House itself through the adoption of House resolutions. These House resolutions normally provide for immediate disbursement of funds from the contingent fund prior to the appropriation of moneys through the normal appropriation process.

It should be noted that there is no "Contingent fund of the House" per se. The expenditures of funds from the contingent fund as authorized by House resolutions adopted by the House are made from the appropriated items listed above. If sufficient funds are not available in the two accounts, supplemental appropriations are requested to replenish the account which has been exhausted by unforeseen authorizations not contemplated when the budget was originally formulated.

Standing Committees, Special and Select.—The Committee recommends a total of $48,311,000 for fiscal year 1987, an increase of $3,020,000 over the 1986 appropriation, to finance the funding resolutions adopted by the House for the last quarter of the 2d session of the 99th Congress and the first three quarters of the 1st session of the 100th Congress for the various special and select committees

as well as the investigative staffs and expenses of the standing committees. These resolutions, which cover a session rather than a fiscal year, are reported by the Committee on House Administration and become effective immediately upon approval by the House.

A summary of the funding resolutions approved by the House to date for the 2d session of the 99th Congress follows:

STANDING COMMITTEES, SPECIAL AND SELECT—ESTABLISHED FUNDING LEVELS AUTHORIZED BY H. RES. 368, AS OF FEBRUARY 5, 1986

Committee	Amount Authorized
Agriculture	$1,353,528
Armed Services	1,330,805
Banking, Finance and Urban Affairs	2,588,511
District of Columbia	277,469
Education and Labor	2,854,691
Energy and Commerce	4,217,151
Foreign Affairs	2,352,647
Government Operations	2,420,831
House Administration	904,135
House Information Systems	7,378,998
Interior & Insular Affairs	1,455,728
Judiciary	1,661,705
Merchant Marine and Fisheries	1,760,064
Post Office and Civil Service	1,326,869
Public Works and Transportation	1,909,045
Rules	532,406
Science and Technology	1,967,092
Small Business	864,319
Standards of Official Conduct	136,302
Veterans' Affairs	464,679
Ways and Means	2,673,488
Select Committee on Aging	1,321,499
Permanent Select Committee on Intelligence	58,428
Select Committee on Narcotics Abuse and Control	602,410
Select Committee on Children, Youth, and Families	655,157
Select Committee on Hunger	560,627
Total	43,628,584

Allowances and expenses.—A total of $137,928,000 is recommended for fiscal year 1987 in accordance with approved authorization resolutions, statutory allowances and House regulations. This represents an increase of $10,239,000 over the 1986 amounts. The increases are primarily due to the estimated costs of the new retirement program ($6 million), an increase in FTS charges ($1.3 million), the cost of furniture which, beginning in fiscal 1987, the House is obliged to purchase instead of leasing from the General Services Administration ($1.7 million), and the purchase of telephones for district offices ($500,000). The Committee has not funded the purchase of the new telephone switching system and related components. Although a contract has been signed, several planning actions are necessary before total cost and time schedules are finalized. This action is taken without prejudice, and will be reviewed after the necessary planning and price negotiations have been completed.

The following table sets forth the various expense categories within this appropriation:

ALLOWANCES AND EXPENSES

Detail	Recommended 1987
Official expenses of Members	$79,300,000
Supplies, materials, administrative costs and Federal tort claims	14,536,000
Furniture and furnishings	1,475,000
Stenographic reporting of committee hearings	550,000
Reemployed annuitants reimbursement	750,000
Government contributions	40,695,000
Miscellaneous items:	
House automobiles	45,000
Gratuities to beneficiaries of deceased staff	522,000
Interparliamentary receptions	55,000
Subtotal miscellaneous items	622,000
Total, allowances and expenses	137,928,000

Committee on Appropriations

(Studies and Investigations)

1986 appropriation [1]	$4,091,000
1987 budget estimate	4,300,000
Committee recommendation	4,300,000

[1] Includes reduction pursuant to P.L. 99-177.

An appropriation in the amount of $4,300,000 is recommended for the Committee on Appropriations.

Salaries, Officers and Employees

1986 appropriation [1]	$46,354,000
1987 budget estimate	52,525,000
Committee recommendation	51,136,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommendation for the salary expenses of House officers and employees of the various activities funded through this consolidated appropriation totals $51,136,000. The line item for House Democratic and Steering Committee and Caucus, at one time carried as two separate items, contains $562,000 and $138,000 for each organization, respectively. Similarly, the $1,135,000 for other authorized employees contains funding for a technical assistant in the Office of the Attending Physician ($47,000), the LBJ intern program and former Speaker's staff ($981,000), and miscellaneous items ($107,000). Funding in the amount of $226,000 has been provided for the salaries and expenses of the Office for the Bicentennial. Funds have been provided for a general salary increase for the Capitol police on the House rolls, subject to the approval of a revised salary schedule by the Committee on House Administration.

A reduction of $1,389,000 has been made in this budget estimate. Of that amount, $1,238,000 is applied to the Offices of the Clerk ($435,000), Sergeant at Arms ($660,000), Doorkeeper ($72,000), and Postmaster ($71,000). These reductions assume an overall average of 39 vacancies in the combined officers' workforce. In addition five fewer positions are funded in the Office of the Clerk due to the

abolishment of those positions. Other reductions in this account include $11,000 in the Office of the Bicentennial, $100,000 in the Office of the Legislative Counsel, and $40,000 in the Office of the Law Revision Counsel.

The following table details the allocation of amounts to the various offices:

Salaries, officers and employees

Item	*Amount*
Office of the Clerk	$13,825,000
Office of the Sergeant at Arms [1]	20,595,000
Office of the Doorkeeper	6,992,000
Office of the Postmaster	2,278,000
Office of the Chaplain	73,000
Office of the Parliamentarian	634,000
Office for the Bicentennial	226,000
Office of the Law Revision Counsel	844,000
Office of the Legislative Counsel	2,700.000
House Democratic Steering Committee and Caucus	700,000
House Republican Conference	700,000
Six minority employees	434,000
Other authorized employees	1,135,000
Total	51,136,000

[1] Includes $19,764,000 for the Capitol Police, of which $1,200,000 is for overtime expenses.

Administrative Provisions

Section 101 of the bill authorizes transfers among various House accounts subject to the regular reprogramming procedures of the Committee on Appropriations. Section 102 makes permanent the provision of H. Res. 320 which established one police position. Section 103 makes permanent the provisions of H. Res. 21 which established a Congressional Child Care Center. Section 104 authorizes the proceeds from the sale of excess furniture, equipment, and related items, to be credited to the appropriate House account.

JOINT ITEMS

The Committee recommends appropriations totaling $106,324,000 for fiscal year 1987 for the various joint committees and activities carried under this heading. This represents a reduction of $49,030,000 under the amount requested, and $13,480,000 less than the amount appropriated in fiscal 1986.

The following summarizes the recommendations:

Joint Items

Item	*Amount*
Contingent expenses of the Senate:	
Joint Economic Committee	$2,736,000
Joint Committee on Printing	919,000
Contingent expenses of the House:	
Joint Committee on Taxation	4,159,000
Office of the Attending Physician	1,098,000
Capitol Police:	
General expenses	1,701,000
Capitol Police Board	.....
Official mail costs	94,818,000
Capitol Guide Service	880,000

Item	*Amount*
Statements of appropriations	13,000
Total	106,324,000

CONTINGENT EXPENSES OF THE SENATE

JOINT ECONOMIC COMMITTEE

1986 appropriation [1]	$2,530,000
1987 budget estimate	2,836,000
Committee recommendation	2,736,000

[1] Includes reduction pursuant to P.L. 99-177.

The sum of $2,736,000 is recommended for fiscal year 1987 for the recurring activities of the Joint Committee. Three new positions, including two economists and one computer specialist, are allowed.

JOINT COMMITTEE ON PRINTING

1986 appropriation [1]	$879,000
1987 budget estimate	930,000
Committee recommendation	919,000

[1] Includes reduction pursuant to P.L. 99-177.

The Joint Committee on Printing is an administrative arm of Congress that serves the entire Federal government. The Joint Committee's authority and responsibilities are prescribed by Title 44 of the United States Code, and include the supervision of the printing, binding, and distribution activities of the government. An appropriation of $919,000 is recommended for fiscal year 1987.

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON TAXATION

1986 appropriation [1]	$4,458,000
1987 budget estimate	4,357,000
Committee recommendation	4,159,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommends an appropriation of $4,159,000, a reduction of $198,000.

OFFICE OF THE ATTENDING PHYSICIAN

1986 appropriation [1]	$1,011,000
1987 budget estimate	1,098,000
Committee recommendation	1,098,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee has approved $1,098,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to the Office of the Attending Physician. Included in the recommendation is $768,700 to reimburse the Department of the Navy for expenses incurred for staff and equipment assigned to the Office.

The Committee suggests that the Attending Physician develop an orderly program for the replacement of medical equipment.

CAPITOL POLICE

Based on recommendations in the bill and the budget estimates to be considered by the Senate for police personnel on their rolls, a total of $40,326,000 and 1,257 positions will be available for police services throughout the Capitol buildings and grounds during fiscal year 1987. Financing of these services is carried in a number of separate accounts. The House roll is paid from the appropriation "Salaries, officers and employees, Office of the Sergeant at Arms", including overtime. The appropriation for the Senate roll, including overtime, is made to the Sergeant at Arms and Doorkeeper of the Senate. General operating expenses of the force are financed through a separate joint item appropriation.

The following shows the number of positions and estimated costs of all police services to the Capitol buildings and grounds during fiscal year 1987:

CAPITOL POLICE

Items	Positions	Amount
Salary expenses, Capitol Police on House Payroll	646	[1] $19,764,000
Salary expenses, Capitol Police on Senate Payroll	[2] 611	[3] 18,861,000
Total salary expense for Capitol Police	1,257	38,625,000
General Expenses		1,701,000
Grand Total, all police services	1,257	40,326,000

[1] Includes overtime currently estimated at $1,200,000, and a proposed pay raise.
[2] Includes 30 security aides.
[3] Includes overtime currently estimated at $1,500,000.

GENERAL EXPENSES AND CAPITOL POLICE BOARD

1986 appropriation [1]	$14,383,000
1987 budget estimate	2,068,000
Committee recommendation	1,701,000

[1] Includes reduction pursuant to P.L. 99-177.

The recommended amount is distributed as follows:

Capitol Police

Item	*Amount*
General Expenses	$1,701,000
Capitol Police Board	.....
Total	1,701,000

General expenses.—The sum of $1,701,000 is recommended for supplies, materials, equipment, training and other expenses of the Capitol Police force during the next fiscal year. The budget request of $2,068,000 has been reduced by $367,000. The allowance includes $143,400 for transportation, $113,900 for rent, communications, and utilities, $288,800 for other services, $903,700 for supplies and materials, $351,200 for capital assets and equipment, and a general reduction of $100,000. The reduction in training is made possible due to language in the bill which will extend the current arrangement with the Federal Law Enforcement Training Center (FLETC) to provide basic training to U.S. Capitol Police recruits out of budget resources available to the Department of the Treasury. This has

62-021 O - 86 - 2

been the longstanding arrangement with FLETC and is in accord with the purpose of that facility. In addition, funds have not been allowed for a new van, tow crane, video machine, and additional fuel costs. The Committee understands the Capitol Police Board plans to increase their review of this budget in the future.

Capitol Police Board.—Funding was not requested in fiscal year 1987 for the reimbursement of police officers detailed from the District of Columbia Metropolitan Police Department. This program has been phased out over the past several years and has now been fully terminated.

Official Mail Costs

1986 appropriation [1]	$95,700,000
1987 budget estimate	143,118,000
Committee recommendation	94,818,000

[1] Includes reduction pursuant to P.L. 99-177.

A total of $94,818,000 is recommended for payment to the U.S. Postal Service for franked mail projected to be sent out by the Congress during fiscal year 1987, which is the latest estimate made by the Postal Service of the cost of franked mail.

Capitol Guide Service

1986 appropriation [1]	$830,000
1987 budget estimate	934,000
Committee recommendation	880,000

[1] Includes reduction included in P.L. 99-177.

The Committee recommends approval of $880,000 for the operation of the Guide Service during the next fiscal year. The request for five additional permanent employees has been denied. The Committee understands that these five positions have been detailed from the Office of the Senate Sergeant at Arms. There would be no objection from the Committee if these positions together with their salary funds were permanently transferred, so as to provide the full complement to the Guide Service. As in the past, language has been included in the bill authorizing the Capitol Guide Board to hire two employees to fill temporary vacancies for a period not to exceed one hundred twenty days. This authority is requested by the Board to insure a full complement of guides during such times as permanent members of the service are on leaves of absence for illness or other reasons. The customary language has also been included to allow the Board to employ up to 10 additional individuals for not more than six months each. These temporary employees are needed to handle the expected increase in tourists visiting the Capitol during the summer months and other times during the year.

Statements of Appropriations

1986 appropriation	$13,000
1987 budget estimate	13,000
Committee recommendation	13,000

The sum of $13,000 is included in the bill for the preparation of the usual compilation of the statements of appropriations for the

2d session of the 99th Congress. This volume is compiled jointly by the House and Senate Committees on Appropriations.

OFFICE OF TECHNOLOGY ASSESSMENT

Salaries and Expenses

1986 appropriation [1]	$14,642,000
1987 budget estimate	17,700,000
Committee recommendation	15,532,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommends an appropriation of $15,532,000 for fiscal year 1987, a reduction of $2,168,000 under the amount requested, a 12% reduction. The reduction reflects a $230,000 decrease under the request for general, administrative, and fixed costs, a $398,000 decrease for follow on and planning, a $411,000 decrease for continuation of assessments, and a $1,129,000 decrease in new assessments.

A continuation of the language in prior appropriations bills containing a staffing ceiling and authorizing the leasing of space in the District of Columbia is also recommended. Language designed to eliminate the undesirable effects of mandated assessments on the flexibility of OTA management and the OTA Board has been extended. A limitation on the use of any funds in the bill for "reimbursed" studies is also included. This language is designed to terminate the use of any funding for OTA projects which is provided from sources other than the annual appropriation bill and is in keeping with longstanding Committee policy to avoid mandated studies and to maintain Congressional appropriations oversight over legislative support agencies.

BIOMEDICAL ETHICS BOARD

Salaries and Expenses

1986 appropriation [1]	$144,000
1987 budget estimate	.....
Committee recommendation	.....

[1] Includes reduction pursuant to P.L. 99-177.

There was no budget request for the Biomedical Ethics Board.

CONGRESSIONAL BUDGET OFFICE

Salaries and Expenses

1986 appropriation [1]	$16,160,000
1987 budget estimate	19,060,000
Committee recommendation	17,251,000

[1] Includes reduction pursuant to P.L. 99-177.

The Committee recommends an appropriation of $17,251,000, $1,809,000 less than requested. The limitation of staff employees has been increased to 226. CBO requested 10 new positions; four have been allowed. Two of these positions are for the scorekeeping unit within the Budget Analysis Division, specifically to provide the additional technical data support required by the Appropriations Committees as a result of P.L. 99-177. The other two positions

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1986 ENACTED—Continued

Item	Mandatory pay increases and related costs	Price level changes	Program type changes			Total changes
			Legislation	Increased workload	Equipment, alterations, maintenance, repairs, etc.	
Library of Congress (except Congressional Research Service)	2,590,788	6,719,951	−1,513,000	1,160,361	777,900	9,736,000
Architect of the Capitol (except Congressional Operations)	77,000	2,000			465,000	544,000
Copyright Royalty Tribunal	38,000		−131,000	67,000		−26,000
Government Printing Office (except Congressional printing and binding)	9,000	768,000	541,000	−688,000		630,000
General Accounting Office	8,131,000	8,728,000				16,859,000
Railroad Accounting Principles Board		2,000		−120,000		−118,000
Total	31,026,031	21,432,826	−622,900	12,507,343	−18,057,200	46,286,100

are also for the Budget Analysis Division due to more general needs made necessary by P.L. 99-177. Language has been extended which exempts CBO contracts from a requirement that all price reductions provided by vendors must be offered government-wide.

ARCHITECT OF THE CAPITOL

(CONGRESSIONAL SUPPORT ITEMS ONLY)

1986 appropriation [1]	$72,611,000
1987 budget estimate	76,993,000
Committee recommendation	70,297,000

[1] Includes reductions pursuant to P.L. 99-177.

The Committee recommends a total of $70,297,000 for fiscal year 1987 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol that are directly related to the operation of the Congress. Excluded are Senate housekeeping items which are traditionally left for consideration by that body, as well as the appropriation for the structural and mechanical care of the Library of Congress buildings and grounds which is contained in title II of the bill. The overall allowance is $6,696,000 below the amounts requested, and $2,314,000 below the 1986 appropriations level.

A summary of the appropriations recommended follows:

Architect of the Capitol (Excluding Senate and Library Items)

Item	*Amount*
Office of the Architect of the Capitol:	
Salaries	$5,262,000
Contingent expenses	100,000
Capitol buildings and grounds:	
Capitol buildings	11,959,000
Capitol grounds	3,182,000
House office buildings	25,227,000
Capitol Power Plant	24,567,000
Total	70,297,000

OFFICE OF THE ARCHITECT OF THE CAPITOL

Salaries.—A total of $5,262,000 is recommended for the Architect's office in the coming year. This allowance is $344,000 less than the amount requested and $172,000 less than the 1986 appropriation. All mandatory items have been allowed. The request for new positions has been denied, as was the request for Gramm-Rudman restorations.

Contingent expenses.—The sum of $100,000 is provided for fiscal year 1987 only, to cover the costs of surveys and studies and to meet unforeseen expenses, as requested. The Committee is transferring the authority for warehouse rental from this account to the "Capitol Buildings" appropriation, a more logical account for this recurring item.

CAPITOL BUILDINGS AND GROUNDS

Capitol buildings.—A total of $11,959,000 is recommended for the operation and maintenance of the Capitol buildings and the electrical substations of the Senate and House Office buildings during

fiscal year 1987. This allowance is $6,557,000 below the 1986 appropriation and is $2,126,000 less than was requested due to the exclusion of certain items dealing with restoring Gramm-Rudman reductions, cyclical maintenance, annual recurring items, and continuing or initiating new programs. All mandatory items are allowed. Under recurring maintenance, the increases allowed are repairs to works of art ($10,000), office and computer equipment ($120,900), and painting ($5,000). For the rental of warehouse space, $145,000 is allowed, which was formerly carried under the "Contingent expenses" appropriation. The increase in equipment is denied. All other annual recurring items are allowed. Funds for reconditioning various air conditioning systems are denied due to the availability of extensive unobligated balances. For continuing or new programs, funds are provided for the conservation of wall paintings ($185,000), the Rotunda Canopy conservation ($560,000), cleaning and repairing the bronze doors on the East Front of the Capitol ($70,000), cleaning and repairing the Brumidi bronze staircases ($45,000), and the preliminary design of an electrical distribution system for the buildings in the Capitol complex ($250,000). All other new or continuing projects are denied. The Architect's Office is directed to work out a suitable schedule and working arrangements with the leadership and Committee offices that will be included in the wall-painting conservation programs. Maximum priority must be given to the workload needs of those offices. This is a situation the Architect has encountered on numerous occasions, and it is expected there will be minimum disruption to ongoing activities.

In general, all security related items are denied. The Committee is concerned that there be complete and effective coordination between the Capitol Police and the Police Board on all proposed security projects. The Architect, Police Board, and Chief of the Capitol Police are advised to develop a coordinating procedure for assessment of need and project approval. Notification of this coordination should accompany all budget requests for these items.

Capitol grounds.—The appropriation of $3,182,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol Power Plant during the ensuing fiscal year. This amount is $135,000 under the budget request and $177,000 below the 1986 appropriation level. The mandatory increases and a $24,000 increase for recurring maintenance are allowed. Under cyclical maintenance, $9,000 is provided for the replacement of a pickup truck. All other cyclical maintenance items are allowed. Funding of repairs for the Taft Memorial are deferred without prejudice.

House office buildings.—The sum of $25,227,000, a reduction of $2,109,000 under the amount requested, is recommended for the operation of the House office buildings during the next fiscal year. This allowance is a net increase of $4,089,000 over the appropriation for fiscal year 1986. All mandatory and annual recurring items have been allowed. The restoration of the P.L. 99-177 sequestration has been denied. For cyclical maintenance, replacement of a raised floor in the HIS computer room is denied; all other items are approved. Under new projects, funds are provided for renovations to the Rayburn catering kitchen ($895,000), the Longworth House Office Building electrical and fire improvement project ($4,000,000),

legislative clocks in the Cannon and Longworth buildings ($60,000), exhaust ducts in Longworth restrooms ($100,000), and asbestos removal ($100,000). All other items are denied.

With respect to the catering kitchen project, the newly established Food Service Task Force, Committee on House Administration, is reviewing the needs of the House in that regard. The Architect of the Capitol should not proceed with the project unless and until the Task Force has indicated approval to proceed. The Architect should advise the Committee when that happens, and should provide a time and cost schedule to the Committee before proceeding with the work.

The Committee notes that the House adopted an amendment to the fiscal 1986 Legislative Branch Appropriations Act reducing the House Office Buildings account by $230,000 with the intent to reduce by 10 the number of garage attendants employed in the House garages and parking lots. The Committee has been advised that 7 of those positions have been abolished thus far. The Committee reminds the Architect of the Capitol of the expressed intent of the House in this matter and directs that further reductions be made in these positions by attrition. The Committee will expect periodic reports on these reductions.

Capitol Power Plant.—The Committee recommends the appropriation of $24,567,000 for fiscal year 1987. This amount is a reduction of $1,847,000 under the amount requested, and an increase of $499,000 over the 1986 level. In addition, authority to use reimbursed funds in the amount of $1,950,000 is provided. The Gramm-Rudman restoration is denied and a $280,000 increase is provided for electrical energy. All other items are allowed.

LIBRARY OF CONGRESS

Congressional Research Service

1986 appropriation [1]	$37,288,000
1987 budget estimate	44,010,000
Committee recommendation	39,602,000

[1] Includes reduction pursuant to P.L. 99-177.

Salaries and expenses.—The Committee recommends an appropriation of $39,602,000 for fiscal year 1987, which is an increase of $2,314,000 over the 1986 appropriations level. The request for 1987 totaled $44,010,000 which has been reduced by $4,408,000. Ingrades and lapse restoration increases total $1,696,095. Other increases include $300,000 for professional services, $40,000 for computer software, and $135,000 for additional word processors and personal computers. For current level and various base cut restorations, $142,710 is provided. The lapse restoration unblocks about 35 positions that had been held vacant due to funding shortages.

GOVERNMENT PRINTING OFFICE

Congressional Printing and Binding

1986 appropriation [1]	$66,421,000
1987 budget estimate	71,500,000

Committee recommendation	62,000,000

[1] Includes reduction pursuant to P.L. 99-177.

A total of $62,000,000 is recommended for Congressional printing and binding for fiscal year 1987. The recommendation is $9,500,000 below the budget request. Of the reduction, $4.3 million is due to language included in the bill which prohibits the printing and binding of the bound Congressional Record. The Committee has imposed this restriction on Members of the House for several years. In addition, maintaining the current program of printing cutbacks made necessary by the Gramm-Rudman reductions will yield $5.2 million in savings in this account. The Committee has also included language which will allow excess funds made available for the biographical directory published in connection with the Bicentennial of the U.S. Congress to be used for printing and binding other Bicentennial publications.

The Committee is concerned that, because of the Gramm-Rudman legislation, the quality of service normally provided for Congressional printing jobs may deteriorate. It may be that the program of converting from two-person proofreading teams has not been effective. While cost is an important criterion in operating the print shop, the quality and timeliness of Congressional printing must be maintained and given very high priority. The Public Printer is directed to discuss these questions with the Appropriations and other affected Committees who rely on the Government Printing Office to support their legislative requirements. Further, the Public Printer is directed to prepare a report for the Joint Committee on Printing and the Committees on Appropriations reporting his findings and planned actions.

A comparative summary of the recommendation by category of work follows:

CONGRESSIONAL PRINTING AND BINDING

	Appropriations 1986[1]	Requested 1987	Recommended 1987
Congressional Record program	$6,094,000	$6,193,000	
Miscellaneous publications	4,911,000	5,120,000	
Committee prints	4,671,000	3,510,000	
Miscellaneous printing and binding	8,366,000	9,570,000	
Details to Congress	5,114,000	5,625,000	
Franked envelopes and document franks	1,418,000	1,093,000	
Committee and business calendars	2,085,000	1,881,000	
Bills, resolutions, and amendments	6,691,000	7,828,000	
Committee reports	4,550,000	3,230,000	
Documents	2,153,000	1,750,000	
Hearings	22,468,000	23,600,000	
Deferred 1986 bound record	(2,100,000)	2,100,000	
Total	$66,421,000	$71,500,000	$62,000,000

[1] Includes reductions pursuant to P.L. 99-177.

TITLE II—OTHER AGENCIES

The Committee notes with appreciation the high degree of cooperation experienced with most of the "other agencies" funded by the Legislative Appropriation Act during the very difficult period of budget constraint of FY 1986. All the programs funded by this

bill carry on important functions and it was exceedingly difficult to make the tough choices regarding budget cutbacks. Nevertheless, these choices had to be made. The budget deficit, taxpayers and our responsibility to good government required it. The Committee bill tried to fairly accommodate all, but that does not mean that each program received all that it wanted. The Gramm-Rudman sequestration produced further constraint. The Committee wishes to make known its displeasure with those who have engaged in excessive hyperbole regarding their special interest programs while setting their own budget priorities and ignoring the severely constrained overall budget environment which shaped the parameters of the fiscal 1986 program.

A total of $530,426,000 is recommended for the seven agencies carried in this title of the bill. This allowance is an increase of $27,593,000 under the 1986 appropriations level and $82,877,000 less than requested.

A summary of the amounts recommended by agency follows:

Title II—Other Agencies

Agency	*Fiscal year 1987 recommendations*
Botanic Garden	$2,062,000
Library of Congress (except Congressional Research Service)	182,970,000
Architect of the Capitol: Library Buildings and Grounds	6,080,000
Copyright Royalty Tribunal (net appropriation)	123,000
Government Printing Office (except congressional printing and binding)	33,681,000
General Accounting Office	304,910,000
Railroad Accounting Principles Board	600,000
Total	530,426,000

BOTANIC GARDEN

Salaries and Expenses

1986 appropriation [1]	$2,094,000
1987 budget estimate	2,291,000
Committee recommendation	2,062,000

[1] Includes reductions pursuant to P.L. 99–177.

The Committee recommends the budget request of $2,062,000 for the expenses of the Botanic Garden during the next fiscal year, which is $32,000 below the fiscal year 1986 appropriation level. All items except the P.L. 99–177 restoration and the skylights and entrance improvements are allowed.

LIBRARY OF CONGRESS

(Except Congressional Research Service)

The Committee recommends appropriations totaling $182,970,000 for the operations of the Library of Congress (except the Congressional Research Service which is carried in title I of the bill) for fiscal year 1987. This allowance is $9,736,000 over the 1986 appropriations and $27,067,000 less than requested.

The Library, including the Congressional Research Service, requested an increase of 65 permanent positions, of which 17 are al-

lowed. Forty-nine temporary and indefinite positions have been abolished.

The following table summarizes the allocation of funds by appropriation account:

Library of Congress

Item	*Amounts, fiscal year 1986*
Salaries and expenses	$131,639,000
Copyright Office	9,875,000
Books for the blind and physically handicapped	35,996,000
Collection and distribution of library materials (special foreign currency program)	390,000
Furniture and furnishings	5,070,000
Total	182,970,000

Total Resources

The Library also receives funds from other appropriations and sources estimated to total $92,580,000 for fiscal year 1987 including $39,602,000 for the Congressional Research Service in title I of the bill, and $6,080,000 appropriated to the Architect of the Capitol for the structural and mechanical care of the Library buildings. The remainder consists of receipts from copyright fees and the sale of catalog cards and publications, income from gift and trust funds, and reimbursements for services performed for other Government agencies. A total of $275,550,000 from all sources will be available to the Library during the next fiscal year.

A breakdown by source and amount of funding follows:

Total resources, Library of Congress, 1987

Item	*Amount*
Annual appropriations:	
Title I—Congressional Research Service	$39,602,000
Title II—Library (direct)	182,970,000
Architect of the Capitol, Library Buildings and Grounds	6,080,000
Total annual appropriations (in bill)	228,652,000
Receipts from copyright fees and sale of catalog cards and publications	12,127,000
Gift and trust funds	8,751,000
Reimbursement for services performed	26,020,000
Total	275,550,000

PORTION OF BUDGET IN SUPPORT OF THE CONGRESS

The Library of Congress is not a library solely for the Congress. It is a national library with many general governmental and public services functions. Of the $182,970,000 recommended for 1987 only 30.5 percent or $55,805,850 is for support to the Congress. Several of the programs are entirely general government or public service operations entirely apart from the Legislative branch, such as the American Folklife Center, the Copyright Office, the program of supplying books for the blind and physically handicapped, and the special foreign currency program of collection and distribution of library materials. The other programs either directly or indirectly provide varying percentages of support to the Congress.

Salaries and Expenses

1986 appropriation [1]	$128,863,000
1987 budget estimate	143,839,000
Committee recommendation	131,639,000
(Plus: Authority to spend receipts)	(4,700,000)
Total available	(136,339,000)

[1] Includes reductions pursuant to P.L. 99-177.

The sum of $131,639,000 is recommended for salaries and expenses which is the basic appropriation for the operation of the Library programs. The budget proposed a total of $143,839,000 and a net increase of 22 positions, while 49 temporary and indefinite positions have been eliminated. The Committee has reduced this request by $12,200,000 and recommends 15 new positions. In addition, the bill authorizes the use of not to exceed $4.7 million which is credited to this appropriation from sales of catalog cards and bibliographic materials. Nine positions are authorized for the Chinese, Japanese, Korean collection, and six for the Equal Employment Opportunity Complaints Office. Nineteen indefinite positions in the former program are eliminated. The funds for the six EECO positions are to be derived from the funds for the six positions in the program offices from which they were transferred. Further, the Library is directed to more vigorously pursue the objectives of the Equal Employment Opportunity Complaints Office. The bill provides $2,322,544 for mandatory items, including funds that will unblock 27 positions. Other increases include $175,000 for the purchase of books, $408,300 for non-personal items in preparation of books, $111,446 for the Cataloging Distribution Service, $45,402 for research services (including four indefinite positions for support during the renovation project), $37,100 for the Law Library, $321,700 for the preservation program, including $90,000 to restore base cuts in printing and supplies and $200,000 for microreproduction, $167,865 for automated support, including $75,000 for terminals for catalogers, and $857,000 for central support, including funds to continue the building renovations necessary at the National Library Service and to modernize the humidity controls at the film vaults at Wright Patterson Air Force Base. For the American Folklife Center, $12,600 in increases are allowed.

There are no additional funds provided for reading room hours beyond those available for general mandatory and price level changes, but the Committee has directed the Librarian to arrange a schedule that will recognize the needs of certain users for evening and weekend hours. Funds for this purpose and a statement of the Committee's concern were contained in the conference report on the FY 1986 supplemental, H.R. 4515, House Report 99-649. The Library should use available funds to maintain a suitable schedule of operating hours, as directed in that report.

Copyright Office

1986 appropriation [1]	$10,413,000
1987 budget estimate	10,978,000
Committee recommendation	9,875,000

(Plus: Authority to spend receipts)	(7,427,000)
Total available	(17,302,000)

[1] Includes reductions pursuant to P.L. 99-177.

Salaries and expenses.—The appropriation of $9,875,000 is recommended for the Copyright Office during fiscal year 1987, which is $1,103,000 less than requested. In addition, authority to spend up to $7,427,000 in copyright fee receipts and in assessments to the copyright owners fund for the costs of administration is allowed. The mandatory increase for ingrades is allowed. For other non-personal items, an increase of $179,500 is allowed, including $150,000 for equipment.

Books for the Blind and Physically Handicapped

1986 appropriation [1]	$32,309,000
1987 budget estimate	38,847,000
Committee recommendation	35,996,000

[1] Includes reductions pursuant to P.L. 99-177.

Salaries and expenses.—A total of $35,996,000 is recommended for this public service program in fiscal year 1987, a reduction of $2,851,000 under the request. Two high priority positions have been allowed. The increase for ingrades, $42,945, is allowed. For other services, $166,558 is allowed. For talking books and machines and related equipment, $1.6 million is provided to restore a base cut, $1,669,915 is provided for current level increases, and $150,000 is allowed for ADP equipment.

The Committee is aware that book selection policies of the Library of Congress, relative to the National Library Services for the Blind, are made through a formalized book selection committee involving participation by professional librarians and consumers. The Committee believes that this procedure, which provides for effective participation by those most concerned with library services for the blind, is well designed to achieve a balanced collection of books and magazines which should be available through the NLS Program. The Committee further believes that selection of materials to be added to the NLS collection are the responsibility of the Library of Congress staff to be made in cooperation with librarians in the NLS Network and the blind consumers.

Collection and Distribution of Library Materials

(Special Foreign Currency Program)

1986 appropriation [1]	$796,000
1987 budget estimate	390,000
Committee recommendation	390,000

[1] Includes reductions pursuant to P.L. 99-177.

The Committee recommends approval of $390,000 for this program, as requested. This is a decrease of $406,000 under the fiscal year 1986 level.

Furniture and Furnishings

1986 appropriation [1]	$853,000
1987 budget estimate	15,983,000

Committee recommendation	5,070,000

[1] Includes reductions pursuant to P.L. 99-177.

The bill provides a total of $5,070,000 for Library furniture and furnishings for fiscal year 1987, which is $10,913,000 less than requested. For items necessary in the renovated portions of the Adams and Jefferson buildings that require a long lead time to order, $3,425,000 is provided; $707,000 is provided for other current level items; and $477,900 is allowed for growing workload items.

Administrative Provisions

Section 201 of the bill limits the amount that may be expended for the expenses of attendance at meetings. The limitation for 1986 is currently set at $126,610 which the Librarian requested be increased to $151,910 to cover increased air fare and per diem rates, and trips to professional meetings. The Committee has allowed $101,390, of which $23,900 is for the Congressional Research Service. Section 202 continues the exclusion of management officials or supervisors from compressed work week schedules. Section 203 is a new provision that limits the number of indirect positions that can be supported with reimbursable funds derived from sources outside this appropriation bill. The Committee intends to scrutinize these positions carefully in the future to determine which are truly needed to support the administrative and other overhead duties made necessary by the reimbursable programs as opposed to those which are performing routine Library-wide tasks that should be charged to the annual appropriation bill.

ARCHITECT OF THE CAPITOL

Library Buildings and Grounds

1986 appropriation [1]	$5,536,000
1987 budget estimate	7,188,000
Committee recommendation	6,080,000

[1] Includes reductions pursuant to P.L. 99-177.

Structural and mechanical care.—The sum of $6,080,000 is recommended for the maintenance and operation of the Thomas Jefferson, John Adams, and the James Madison Memorial Library buildings during fiscal year 1987. This allowance is $544,000 above the 1986 appropriation level and is $1,108,000 below the amount requested. All mandatory, annual recurring, and cyclical maintenance items are approved. For safety improvements to the compact bookstacks, $200,000 is allowed. All other new program items are denied.

COPYRIGHT ROYALTY TRIBUNAL

Salaries and Expenses

1986 appropriation [1]	$149,000
1987 budget estimate	250,000
Committee recommendation	123,000

(Plus: Authority to spend receipts)	(494,000)
Total available	(617,000)

[1] Includes reductions pursuant to P.L. 99-177.

The Committee recommends an appropriation of $123,000, and $494,000 in authority to spend receipts in the copyright royalty fund, for the operation of this agency which was created as part of the Copyright Revision Act of 1976. This allowance is a reduction of $216,000 in the total resources requested. Primarily, the reductions have been made in providing funds for only three Commissioners, out of the five authorized, three assistants, and a counsel. Funds are also provided for a secretary to the general counsel.

GOVERNMENT PRINTING OFFICE

(Except Congressional Printing and Binding)

The Committee recommends a total of $33,681,000 for the non-congressional support activities of the Government Printing Office during the ensuing fiscal year.

The distribution between the two appropriation accounts follows:

Government Printing Office

Item	*Amount*
Printing and binding	$10,700,000
Office of Superintendent of Documents	22,981,000
Total	33,681,000

Printing and Binding

1986 appropriation [1]	$11,058,000
1987 budget estimate	15,400,000
Committee recommendation	10,700,000

[1] Includes reductions pursuant to P.L. 99-177.

A total of $10,700,000 is recommended for printing and binding (other than Congressional printing and binding) during fiscal year 1987, which is a reduction of $4,700,000 under the request and $358,000 below current year funding. The reduction consists of $4.3 million due to the elimination of funding the bound Congressional Record of the 2d Session of the 99th and the 1st Session of the 100th Congresses, and $400,000 in savings projected from extending the printing reductions imposed as a result of P.L. 99-177.

The following tabulation summarizes the various categories of printing and the estimated amounts for each in comparative form. It should be noted that the various categories relating to the Congress are only for copies that are printed for distribution in the executive branch agencies and to the general public. Printing and binding for the Congress itself is carried in the appropriation "Congressional printing and binding" in title I of the bill.

[The tabulation referred to follows:]

PRINTING AND BINDING

	Appropriations 1986 [1]	Requested 1987	Recommended 1987
Congressional Record Program	$12,240,000	$12,260,000	
Miscellaneous publications	485,000	830,000	
Publications for International Exchange [2]	188,000		
House and Senate business calendars	15,000	15,000	
Bills, resolutions and amendments	187,000	161,000	
Committee reports	28,000	20,000	
Documents	15,000	14,000	
Deferred 1986 bound record	(2,100,000)	2,100,000	
Total	$11,058,000	$15,400,000	$10,700,000

[1] Includes reductions pursuant to P.L. 99-177.
[2] In fiscal year 1987, these publications will be provided through the Superintendent of Documents, Salaries and Expenses Appropriations.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

1986 appropriation [1]	$21,993,000
1987 budget estimate	27,835,000
Committee recommendation [2]	22,981,000

[1] Includes reductions pursuant to P.L. 99-177. An additional $3,000,000 is also available to be derived from the GPO revolving fund, representing excess receipts from the sale of publications.
[2] An additional $1,378,000 is also recommended to be derived from the GPO revolving fund, representing excess receipts from the sale of publications.

Salaries and expenses.—The Committee recommends the appropriation of $22,981,000, together with $1,378,000 transferred from the GPO revolving fund. The recommended amount is a reduction of $4,854,000 under the appropriation request. This Office is responsible for the sale and distribution of Government publications as well as the compilation of catalogs and indexes of public documents. The Office also mails certain Government publications for Members of Congress and other Government agencies in accordance with specific provisions of law or on a reimbursable basis. The allowance provides for 255 permanent, full-time employees. The funding reduction will be possible through converting more publications sent to the depository libraries to microfiche instead of more expensive hard copy, paper publications. In addition, authority is given to transfer the funding for the International Exchange Program from the publishing agencies to this account. The restriction on travel expenses has been increased to $117,000.

Revolving fund.—The Committee has recommended the usual language authorizing the operation of the revolving fund, and has added the provision requested which authorizes expenses to host a world-wide Public Printers' Conference, but not to exceed $25,000. The limitation on the GPO employment level has been changed to 5,287 full-time equivalent workyears.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

1986 appropriation [1]	$288,051,000
1987 budget estimate	349,552,000
Committee recommendation	304,910,000

[1] Includes reductions pursuant to P.L. 99-177.

The Committee recommends an appropriation of $304,910,000 for the General Accounting Office. This allowance is $16,859,000 more than the current level for fiscal year 1986 and $44,642,000 less than the amount requested. The allowance provides funds for 5,100 nominal staff years which is the number Congress allocated for fiscal year 1986, although the level actually provided for is 5,042 due to the Gramm-Rudman reductions. Gramm-Rudman restorations are not allowed. For mandatory costs, a $1 million reduction is made in salary increase annualization; all other increases are allowed. For price level increases, $2,610,000 is allowed and no item is approved beyond a 5% increase. All funds for operational enhancements and the 100 staff increase are denied. No funds are provided for a computer installation; the GAO should take the maximum advantage of off-shelf systems and other hardware and software systems that can be shared with other users. The Committee does not believe that GAO should plan to build an internal computer installation at the present time. Instead, agency management should concentrate on data and information needs that will facilitate management oversight and the audit and program evaluation workload.

The normal provisions are included, including a limit on GAO contribution to the Governmental Accounting Standards Board. The Committee understands that the need for this funding will terminate at the close of fiscal year 1989.

Subject to the funds being provided for the study by the Department of Health and Human Services, the Committee directs that the General Accounting Office shall plan and report to the Congress the findings of a national study on the incidence and patterns of compensation and support for injury and illness. The actual study—involving primarily a comprehensive household survey—will be conducted by the Department of Health and Human Services in cooperation with the GAO.

In recent years the amounts of Congressionally appropriated funding being obligated and expended in Central America has increased dramatically. Thus, there is a concurrent increase in the need for Congressional oversight of the funds. The General Accounting Office provides the Congress vitally important services in carrying out its oversight function. The Committee is concerned about the GAO's plan to close its office in Panama and urges that it re-examine the potential for maintaining this office.

Last year, the Committee and the Congress approved language designed to facilitate the settlement and prompt payment of partial claims and judgments arising from the legislative taking in 1978 of lands to expand Redwood National Park (P.L. 99-151, amending 16 U.S.C. 79g(b)). Now that the trial phase of these claims is finally drawing to a close, the Committee is concerned that this settlement avenue will be ignored, thereby causing unnecessary and further delays in the payment of undisputed amounts and the accumulation of additional interest penalties. The Committee encourages the GAO to take appropriate action to facilitate the payment of these claims when submitted pursuant to section 1304 of Title 31.

Services to the Congress

The General Accounting Office provides invaluable services to the Congress in obtaining from the executive branch information which the Congress needs in carrying out its decisionmaking responsibilities. Time and again the investigations and reports of the GAO have provided to the Congress information concerning activities within the executive branch which, otherwise, would not have been available.

As is true of all the other agencies in the title, the General Accounting Office provides not only support to the Congress but conducts activities relating to the operation of the Government as a whole. The Comptroller General has estimated that the $349,552,000 General Accounting Office budget request for fiscal year 1987 includes approximately $262 million or 75 percent for work which directly supports the Congress. This includes work mandated by statute and that which is requested by Committees and Members of Congress. The remainder of the work is in the category of work performed under GAO's basic legislative mandates as opposed to Congressionally directed work and includes reviews and evaluations to improve the economy, efficiency, and effectiveness of Federal Government operations as well as other accounting and financial improvement responsibilities assigned to the General Accounting Office by general legislation over the years.

Savings From General Accounting Office Activities

The work of the Office does result in savings and collections which are several times the amount of their appropriation. As is shown below, collections and savings attributable to work by the General Accounting Office totaled $11 billion in 1985.

Fiscal year 1985

Item	*Amount*
Deposited in the Treasury	$2,400,000
Offsets against amounts currently due	7,300,000
Subtotal	9,700,000
Measurable savings resulting from adoption of GAO recommendations and suggestions	10,992,567,000
Total	[1] 11,002,267,000

[1] Savings of approximately $4.7 billion are recurring and will continue in future years.

Of the $9.7 million collections attributable to the General Accounting Office, $2.4 million represents recoveries of debts that Government agencies had been unable to collect. The remaining $7.3 million in collections represents offsets that have been taken against amounts currently due as well as direct collections by various departments and agencies resulting from GAO audit work.

RAILROAD ACCOUNTING PRINCIPLES BOARD

Salaries and Expenses

1986 appropriation [1]	$718,000
1987 budget estimate	750,000

Committee recommendation	600,000

[1] Includes reductions pursuant to P.L. 99-177.

The Committee has provided $600,000 for the salaries and expenses of the Railroad Accounting Principles Board. The work of this board is essential to establishing the accounting standards used by shippers and the railroad industry, and must be completed during 1987 when the authorization expires. The reduction in the budget request reflects a phaseout program for this agency and will not affect the board's program if the flexibility provided by the authorizing legislation is used prudently. The Staggers Rail Act of 1980 authorizes other federal agencies to provide personnel and other assistance to the board. Such items as office space, printing, equipment, telephone service, and supplies can be acquired from GAO or other agencies. The allowance provides for 10 staff years, a reduction of two under the current level.

TITLE III—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, positions and allowances, and consulting services is included. There is also a provision, Section 305, which authorizes the Architect of the Capitol to develop an overall telecommunications plan for the other agencies of the legislative branch that will be compatible with the current plans of the House and Senate who are installing switches and related equipment on Capitol grounds. The language requires joint approval of the Committee on House Administration and the Senate Rules and Administration Committee, which shall be communicated to the Appropriations Committees. No funds shall be used by these other agencies unless such expenditures are in conformance with the plan. Section 306 transfers the funding of the International Exchange Program from the publishing agencies to the Salaries and Expenses Appropriation of the Superintendent of Documents. This action is designed to reduce government administrative costs.

SEC. 307--DEFINITION OF PROGRAM, PROJECT, AND ACTIVITY

If it becomes necessary to sequester new budget authority and reduce obligation limitations for funds provided in the Legislative Branch Appropriations Act, 1987, for purposes of the definition required by Section 252(a)(1)(B)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), the term "program, project, and activity" shall be synonymous with each appropriation account in the Act, except for the accounts under the general heading "House of Representatives". For the appropriation accounts under the general heading "House of Representatives," the term "program, project, and activity" shall apply to the combined accounts under that heading. Thus, the base from which each sequestration or reduction is taken shall be the appropriation account specified in the Act or, in the case of all appropriations under the general heading "House of Representatives", the base shall be the combined total of all accounts under that heading. The sequestration and reduction so ordered will be administered by each Congressional operation or agency as follows: in the case of

items for the House of Representatives and Joint Items disbursed by the House of Representatives, the Clerk of the House; in the case of items for the Senate and Joint Items disbursed by the Senate, by the Secretary of the Senate; in the case of the Library of Congress, including the Congressional Research Service, by the Librarian of Congress; and the heads of the following: Architect of the Capitol; Office of Technology Assessment; Congressional Budget Office; Government Printing Office; Botanical Garden; Copyright Royalty Tribunal; General Accounting Office; and the Railroad Accounting Principles Board. In administering such sequestrations and reductions, the normal reprogramming procedures of the House and Senate Committees on Appropriations shall apply.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. It is the considered judgment of the Committee that enactment of this bill would have little overall inflationary impact on the operation of the national economy.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the Act for the most recently agreed to current resolution on the budget for the fiscal year.

This information follows:

	Sec. 302(b)		This bill [1]	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	$700,000,000	$984,000,000	$650,933,000	$654,331,100
Outlays	575,000,000	1,107,000,000	526,921,000	803,594,000
Direct loans				
Primary guarantees				

[1] Excludes Senate items and permanent appropriations.

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), the following table contains a five-year projection of the outlays associated with the budget authority provided in the accompanying bill:

Five-year projection of outlays

Item and fiscal year	*Amount*
Budget authority	$1,305,264,100
Outlays:	
1987	1,100,649,100
1988	204,615,000
1989	0
1990	0
1991	0

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), the Committee is required to report new budget authority and outlays providing financial assistance to State and local governments. The accompanying bill contains no funding for State and local assistance programs.

TRANSFERS OF FUNDS

Pursuant to clause 1(b), rule X of the House of Representatives, the following information is submitted describing the transfers of funds recommended in the accompanying bill: Funds are transferred from the GPO revolving fund to the Superintendent of Documents.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by preventing the practice of committing funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on, or authorize or reauthorize, the use of funds in the bill, or change or extend existing limitations or authorizations, and which might under some circumstances, be construed as changing the application of existing law.

3. There is language allowing the transfer of amounts within the consolidated "Salaries, officers and employees" appropriation, within the "Allowances and expenses" appropriation, and among certain appropriation accounts in the House of Representatives subject to the reprogramming procedures of the Committee on Appropriations.

4. The bill includes a provision which makes permanent the provisions of H. Res. 320, approved November 14, 1985.

5. There is a provision in the bill which makes permanent the provisions of H. Res. 21, approved December 11, 1985.

6. There is a provision in the bill which authorizes the proceeds from the sale of excess furniture, equipment and related items, to be credited to the appropriate House account.

7. There is language under "General expenses, Capitol Police" authorizing advance payments for travel by Capitol police personnel for training or other purposes, and expenses associated with the relocation of instructor personnel from the Capitol police force to and from the Federal Law Enforcement Training Center in Glynco, Georgia, and which permits the operation of two petty cash funds.

8. The bill contains language under "General Expenses, Capitol Police," which provides that the cost of basic training for the Capitol Police at the Federal Law Enforcement Training Center will be paid by the Secretary of the Treasury from funds available to the Treasury Department.

9. The bill contains language under "Salaries and expenses", Office of Technology Assessment authorizing reception and representation expenses, not to exceed $3,000 of the Trust Fund.

10. There is language which authorizes appropriated funds for oversight of the Physician Payment Review Commission to be expended as mandated by Public Law 99-272, section 9305, and for oversight of the Prospective Payment Assessment Commission as mandated by P.L. 98-21, section 601.

11. There is language exempting the Congressional Budget Office from the requirement that all price reductions provided by vendors must be offered government-wide.

12. The bill contains language authorizing the Architect of the Capitol not to exceed $1,000 for reception and representation allowances.

13. There is language under "Capitol Buildings" which authorizes the Architect to lease warehouse space and incur associated costs for Legislative Branch activities.

14. There is language under "Capitol Power Plant", Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation during fiscal year 1987.

15. There is language under "Congressional Research Service" which prohibits the publication of material unless approved by the appropriate committees, and language is extended which adjusts the compensation of the Director.

16. There is language under "Congressional printing and binding" and "Printing and binding" prohibiting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress.

The bill contains language under "Congressional printing and binding" which authorizes the extension of remaining unobligated funds from fiscal years 1984 and 1985 for printing and binding

costs of publications for the Bicentennial of the Congress to fiscal year 1987 for the same purpose.

17. Section 202 limits top-level management participation in compressed work schedules.

18. Section 203 limits the number of indirect employees to 65 that are paid from appropriated funds received by the Library of Congress from other agencies. These funds are generated by performing reimbursable work for these other agencies and are used to cover general and administrative overhead work generated by these reimbursable programs.

19. There is language under "Salaries and Expenses", Office of Superintendent of Documents which authorizes funding for the International Exchange Program and which provides that excess receipts in the revolving fund may be used.

20. There is language authorizing the operation of the GPO revolving fund and which authorizes the Public Printer not to exceed $5,000 for reception and representation allowances, and which authorizes travel expenses for advisory councils.

21. Under the GPO revolving fund, there is language which authorizes expenses not to exceed $25,000 to host a world-wide Public Printers' Conference, and which authorizes the acquisition of land adjacent to the GPO building.

The bill includes a limitation on GPO employment of not more than 5,287 full-time equivalent workyears.

22. There is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for grade GS–18, authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343, authorizing the General Accounting Office to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended (these benefits are not otherwise available to General Accounting Office employees), and which makes appropriations for the General Accounting Office, and appropriations for administrative expenses of any other member department or agency, available to finance an appropriate share of the costs of the Joint Financial Management Improvement Program (JFMIP), the ACIPA, the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum, the Governmental Accounting Standards Board, and which provides for certain expenses for an INTOSAI conference. The ACIPA language satisfies the requirements of P.L. 94–363 (90 Stat. 979).

23. There is language appropriating funds for the Railroad Accounting Principles Board to be expended in accordance with H.R. 4439, 98th Congress, as passed by the House on February 7, 1984.

24. In Section 301 there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration.

25. Section 303 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appro-

priated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

26. Section 304 requires that certain information regarding consulting services shall be a matter of public record.

27. Section 305 requires a telecommunications plan to be developed by the Architect of the Capitol, subject to approval.

28. Section 306 amends 44 U.S.C. 1719.

29. Section 307 defines programs, projects, and activities as required by P.L. 99-177.

COMPLIANCE WITH CLAUSE 3—RULE XIII

In compliance with clause 3 of Rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

* * * * * * *

1. In connection with Section 1719—

TITLE 44, UNITED STATES CODE

* * * * * * *

§1719. International exchange of Government publications

For the purpose of more fully carrying into effect the convention concluded at Brussels on March 15, 1886, and proclaimed by the President of the United States on January 15, 1889, there shall be supplied to the Superintendent of Documents not to exceed one hundred and twenty-five copies each of all Government publications, including the daily and bound copies of the Congressional Record, for distribution to those foreign governments which agree, as indicated by the Library of Congress, to send to the United States similar publications of their governments for delivery to the Library of Congress. Confidential matter, blank forms, circular letters not of a public character, publications determined by their issuing department, office, or establishment to be required for official use only or for strictly administrative or operational purposes which have no public interest or educational value, and publications classified for reasons of national security shall be exempted from this requirement. [The printing, binding, and distribution costs of any publication distributed in accordance with this section shall be chargeable to the department, office, or establishment issuing the publication.] *The printing, binding, and distribution costs of any publications distributed in accordance with this section shall be charged to appropriations provided the Superintendent of Documents for that purpose.*

* * * * * * *

COMPARATIVE STATEMENT OF REVISED BUDGET (OBLIGATIONAL) AUTHORITY FOR 1986 AND BUDGET ESTIMATES FOR 1987

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item	Adjusted budget (obligational) authority, 1986 [1]	Budget estimate of new (obligational) authority, 1987 [1]	Increase (+) or decrease (−)
LIBRARY OF CONGRESS			
Gift and trust fund accounts, non-revolving	$7,780,000	$8,751,000	+$971,000
OFFICE OF TECHNOLOGY ASSESSMENT			
Contributions and donations	3,000	3,000	.....
Total, permanent new budget (obligational) authority, Trust funds	7,783,000	8,754,000	+971,000

[1] Amounts as estimated and shown in the February 1986 budget document, and includes reductions pursuant to P.L. 99-177. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item	Adjusted budget (obligational) authority, 1986 [1]	Budget estimate of new (obligational) authority, 1987 [1]	Increase (+) or decrease (−)
HOUSE OF REPRESENTATIVES			
Congressional use of foreign currency	$2,680,000	$3,360,000	+$680,000
Compensation of Members and related administrative expenses	37,633,000	37,633,000	0
LIBRARY OF CONGRESS			
Payments to copyright owners (indefinite, special fund)	110,000,000	110,000,000	0
Oliver Wendell Holmes devise fund (indefinite, special fund)	11,000	6,000	−5,000
Total, Library of Congress	110,011,000	110,006,000	−5,000
Total, permanent new budget (obligational) authority, Federal funds	150,324,000	150,999,000	+675,000

[1] Amounts as estimated and shown in the February 1986 budget document and include reductions pursuant to P.L. 99-177. Some items are indefinite in amount, and thus are subject to later reestimation.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987 [2]	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
TITLE I - CONGRESSIONAL OPERATIONS					
HOUSE OF REPRESENTATIVES					
Payments of Widows and Heirs of Deceased Members of Congress					
Gratuities, deceased Members	---	---	75,100	+75,100	+75,100
Mileage of Members					
Mileage of Members	144,000	210,000	210,000	+66,000	---
House Leadership Offices					
Office of the Speaker	742,026	775,000	775,000	+32,974	---
Office of the Majority Floor Leader	658,416	688,000	688,000	+29,584	---
Office of the Minority Floor Leader	734,019	767,000	767,000	+32,981	---
Office of the Majority Whip	577,071	603,000	603,000	+25,929	---
Office of the Minority Whip	501,468	524,000	524,000	+22,532	---
Total, House leadership offices	3,213,000	3,357,000	3,357,000	+144,000	---
Members' Clerk Hire					
Clerk hire	159,591,000	173,659,000	170,186,000	+10,595,000	-3,473,000
Committee Employees					
Professional and clerical employees (standing committees)	42,419,000	51,135,000	48,000,000	+5,581,000	-3,135,000

Committee on the Budget (Studies)					
Salaries and expenses	283,000	329,000	329,000	+46,000	---
Contingent Expenses of the House					
Standing Committees, Special and Select					
Salaries and expenses	45,291,000	50,211,000	48,311,000	+3,020,000	-1,900,000
Allowances and Expenses					
Official Expenses of Members	77,517,000	85,000,000	79,300,000	+1,783,000	-5,700,000
Supplies, materials, administrative costs and Federal tort claims	12,426,540	21,381,000	14,536,000	+2,109,460	-6,845,000
Furniture and furnishings	957,000	1,475,000	1,475,000	+518,000	---
Stenographic reporting of committee hearings	478,500	650,000	550,000	+71,500	-100,000
Reemployed annuitants reimbursement	1,148,400	750,000	750,000	-398,400	---
Government contributions	34,566,306	40,695,000	40,695,000	+6,128,694	---
Miscellaneous items	595,254	622,000	622,000	+26,746	---
Total, allowances and expenses	127,689,000	150,573,000	137,928,000	+10,239,000	-12,645,000
Total, contingent expenses of the House	172,980,000	200,784,000	186,239,000	+13,259,000	-14,545,000
Committee on Appropriations (Studies and Investigations)					
Salaries and expenses	4,091,000	4,300,000	4,300,000	+209,000	---
Salaries, Officers and Employees					
Office of the Clerk	13,068,792	14,260,000	13,825,000	+756,208	-435,000
Office of the Sergeant at Arms	17,983,433	21,255,000	20,595,000	+2,611,567	-660,000
Office of the Doorkeeper	6,390,846	7,064,000	6,992,000	+601,154	-72,000
Office of the Postmaster	1,985,775	2,349,000	2,278,000	+292,225	-71,000
Office of the Chaplain	73,000	73,000	73,000	---	---
Office of the Parliamentarian	596,211	634,000	634,000	+37,789	---
Office of the Parliamentarian	(396,198)	(425,000)	(425,000)	(+28,802)	---
Compilation of precedents of the House of Representatives	(200,013)	(209,000)	(209,000)	(+8,987)	---
Office for the Bicentennial	209,583	237,000	226,000	+16,417	-11,000
Office of the Law Revision Counsel	822,063	884,000	844,000	+21,937	-40,000
Office of the Legislative Counsel	2,679,600	2,800,000	2,700,000	+20,400	-100,000
Six minority employees	415,338	434,000	434,000	+18,662	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987 [2]	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
House Democratic Steering Committee and Caucus	590,469	700,000	700,000	+109,531	---
House Democratic Steering Committee	(458,499)	(562,000)	(562,000)	(+103,501)	---
House Democratic Caucus	(131,970)	(138,000)	(138,000)	(+6,030)	---
House Republican Conference	590,469	700,000	700,000	+109,531	---
Other Authorized Employees	948,421	1,135,000	1,135,000	+186,579	---
Technical assistant, Office of the Attending Physician	(47,000)	(47,000)	(47,000)	---	---
L.B.J. Interns and Former Speakers' staff	(804,421)	(981,000)	(981,000)	(+176,579)	---
Miscellaneous items	(97,000)	(107,000)	(107,000)	(+10,000)	---
Total, salaries, officers and employees	46,354,000	52,525,000	51,136,000	+4,782,000	-1,389,000
Total, House of Representatives	429,075,000	486,299,000	463,832,100	+34,757,100	-22,466,900
JOINT ITEMS					
Contingent Expenses of the Senate					
Joint Economic Committee	2,530,000	2,836,000	2,736,000	+206,000	-100,000
Joint Committee on Printing	879,000	930,000	919,000	+40,000	-11,000
Total, contingent expenses of the Senate	3,409,000	3,766,000	3,655,000	+246,000	-111,000
Contingent Expenses of the House					
Joint Committee on Taxation	4,458,000	4,357,000	4,159,000	-299,000	-198,000
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances	1,011,000	1,098,000	1,098,000	+87,000	---

Capitol Police					
General expenses	1,279,000	2,068,000	1,701,000	+422,000	-367,000
Capitol Police Board	13,104,000	---	---	-13,104,000	---
Total, Capitol Police	14,383,000	2,068,000	1,701,000	-12,682,000	-367,000
Official Mail Costs					
Expenses	95,700,000	143,118,000	94,818,000	-882,000	-48,300,000
Capitol Guide Service					
Salaries and expenses	830,000	934,000	880,000	+50,000	-54,000
Statements of Appropriations					
Preparation	13,000	13,000	13,000	---	---
Total, joint items	119,804,000	155,354,000	106,324,000	-13,480,000	-49,030,000
OFFICE OF TECHNOLOGY ASSESSMENT					
Salaries and expenses	14,642,000	17,700,000	15,532,000	+890,000	-2,168,000
BIOMEDICAL ETHICS BOARD					
Salaries and expenses	144,000	---	---	-144,000	---
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses	16,160,000	19,060,000	17,251,000	+1,091,000	-1,809,000
ARCHITECT OF THE CAPITOL					
Office of the Architect of the Capitol					
Salaries	5,434,000	5,606,000	5,262,000	-172,000	-344,000
Contingent expenses	96,000	235,000	100,000	+4,000	-135,000
Total, Office of the Architect of the Capitol	5,530,000	5,841,000	5,362,000	-168,000	-479,000
Capitol Buildings and Grounds					
Capitol buildings	18,516,000	14,085,000	11,959,000	-6,557,000	-2,126,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987 [2]	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
Capitol grounds	3,359,000	3,317,000	3,182,000	-177,000	-135,000
House Office Buildings	21,138,000	27,336,000	25,227,000	+4,089,000	-2,109,000
Capitol Power Plant	26,218,000	28,364,000	26,517,000	+299,000	-1,847,000
Offsetting collections	-2,150,000	-1,950,000	-1,950,000	+200,000	---
Net, Capitol Power Plant	24,068,000	26,414,000	24,567,000	+499,000	-1,847,000
Total, Capitol buildings and grounds	67,081,000	71,152,000	64,935,000	-2,146,000	-6,217,000
Total, Architect of the Capitol (except items in Title II)	72,611,000	76,993,000	70,297,000	-2,314,000	-6,696,000
LIBRARY OF CONGRESS					
Congressional Research Service					
Salaries and expenses	37,288,000	44,010,000	39,602,000	+2,314,000	-4,408,000
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding	66,421,000	71,500,000	62,000,000	-4,421,000	-9,500,000
Total, title I - Congressional Operations	756,145,000	870,916,000	774,838,100	+18,693,100	-96,077,900
TITLE II - OTHER AGENCIES					
BOTANIC GARDEN					
Salaries and expenses	2,094,000	2,291,000	2,062,000	-32,000	-229,000

LIBRARY OF CONGRESS					
Salaries and expenses	132,985,000	148,539,000	136,339,000	+3,354,000	-12,200,000
Authority to spend receipts	-4,122,000	-4,700,000	-4,700,000	-578,000	---
Net, Salaries and expenses	128,863,000	143,839,000	131,639,000	+2,776,000	-12,200,000
Copyright Office, salaries and expenses	16,905,000	18,428,000	17,302,000	+397,000	-1,126,000
Authority to spend receipts	-6,492,000	-7,450,000	-7,427,000	-935,000	+23,000
Net, Copyright Office, salaries and expenses	10,413,000	10,978,000	9,875,000	-538,000	-1,103,000
Books for the blind and physically handicapped, salaries and expenses	32,309,000	38,847,000	35,996,000	+3,687,000	-2,851,000
Collection and distribution of library materials (special foreign currency program):					
Payments in Treasury-owned foreign currencies	675,000	293,000	293,000	-382,000	---
U.S. dollars	121,000	97,000	97,000	-24,000	---
Total, collection and distribution of library materials	796,000	390,000	390,000	-406,000	---
Furniture and furnishings	853,000	15,983,000	5,070,000	+4,217,000	-10,913,000
Total, Library of Congress (except Congressional Research Service)	173,234,000	210,037,000	182,970,000	+9,736,000	-27,067,000
ARCHITECT OF THE CAPITOL					
Library Buildings and Grounds					
Structural and mechanical care	5,536,000	7,188,000	6,080,000	+544,000	-1,108,000
COPYRIGHT ROYALTY TRIBUNAL					
Salaries and expenses	512,000	833,000	617,000	+105,000	-216,000
Authority to spend receipts	-363,000	-583,000	-494,000	-131,000	+89,000
Net, Salaries and expenses	149,000	250,000	123,000	-26,000	-127,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987 [2]	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
GOVERNMENT PRINTING OFFICE					
Printing and binding	11,058,000	15,400,000	10,700,000	-358,000	-4,700,000
Office of Superintendent of Documents, salaries and expenses	21,993,000	27,835,000	22,981,000	+988,000	-4,854,000
(By transfer)	(3,000,000)	---	(1,378,000)	(-1,622,000)	(+1,378,000)
Total, Government Printing Office (except Congressional printing and binding)	33,051,000	43,235,000	33,681,000	+630,000	-9,554,000
GENERAL ACCOUNTING OFFICE					
Salaries and expenses	288,051,000	349,552,000	304,910,000	+16,859,000	-44,642,000
RAILROAD ACCOUNTING PRINCIPLES BOARD					
Salaries and expenses	718,000	750,000	600,000	-118,000	-150,000
Total, title II - other agencies	502,833,000	613,303,000	530,426,000	+27,593,000	-82,877,000
Grand total, New budget (obligational) authority	1,258,978,000	1,484,219,000	1,305,264,100	+46,286,100	-178,954,900
RECAPITULATION					
TITLE I - CONGRESSIONAL OPERATIONS	756,145,000	870,916,000	774,838,100	+18,693,100	-96,077,900
TITLE II - OTHER AGENCIES	502,833,000	613,303,000	530,426,000	+27,593,000	-82,877,000

TITLE I - CONGRESSIONAL OPERATIONS					
House of Representatives	429,075,000	486,299,000	463,832,100	+34,757,100	-22,466,900
Joint Items	119,804,000	155,354,000	106,324,000	-13,480,000	-49,030,000
Office of Technology Assessment	14,642,000	17,700,000	15,532,000	+890,000	-2,168,000
Biomedical Ethics Board	144,000	---	---	-144,000	---
Congressional Budget Office	16,160,000	19,060,000	17,251,000	+1,091,000	-1,809,000
Architect of the Capitol (except Library buildings and grounds)	72,611,000	76,993,000	70,297,000	-2,314,000	-6,696,000
Congressional Research Service, Library of Congress	37,288,000	44,010,000	39,602,000	+2,314,000	-4,408,000
Congressional printing and binding, Government Printing Office	66,421,000	71,500,000	62,000,000	-4,421,000	-9,500,000
Total, title I - congressional operations	756,145,000	870,916,000	774,838,100	+18,693,100	-96,077,900
TITLE II - OTHER AGENCIES					
Botanic Garden	2,094,000	2,291,000	2,062,000	-32,000	-229,000
Library of Congress (except Congressional Research Service)	173,234,000	210,037,000	182,970,000	+9,736,000	-27,067,000
Architect of the Capitol (Library buildings and grounds)	5,536,000	7,188,000	6,080,000	+544,000	-1,108,000
Copyright Royalty Tribunal	149,000	250,000	123,000	-26,000	-127,000
Government Printing Office (except congressional printing and binding)	33,051,000	43,235,000	33,681,000	+630,000	-9,554,000
General Accounting Office	288,051,000	349,552,000	304,910,000	+16,859,000	-44,642,000
Railroad Accounting Principles Board	718,000	750,000	600,000	-118,000	-150,000
Total, title II - other agencies	502,833,000	613,303,000	530,426,000	+27,593,000	-82,877,000
Grand total, new budget (obligational) authority	1,258,978,000	1,484,219,000	1,305,264,100	+46,286,100	-178,954,900

[1] Includes reductions pursuant to P.L. 99-177.

[2] Includes the following budget amendments for fiscal year 1987:

H. Doc. 99-177	$6,302,000
H. Doc. 99-000	1,896,000

ADDITIONAL VIEWS OF HON. BILL ALEXANDER, A REPRESENTATIVE FROM THE STATE OF ARKANSAS

The committee has recommended a $304.9 million appropriation for the United States General Accounting Office, a figure that represents a current services budget plus a tiny bit more. I am concerned that we in Congress will find ourselves asking GAO to handle a continually expanding oversight role through the use of mirrors rather than money.

In the era of Gramm-Rudman, all government agencies must take their share of the cuts in one way or another. GAO is no exception. Even so, it worries me that we may be leashing our watchdog.

Many of the widely noted investigations conducted by committees and subcommittees of this House and the other body depend on GAO auditors and investigators to do much of the legwork. Furthermore, many reports of waste, fraud and abuse within the Federal Government which appear in the nation's news media are accounts of GAO reports rather than the result of vigorous investigative reporting by the journalist writing or airing the story.

GAO is faced with budgetary constraints at the same time it faces a threat to its independence as a result of the invalidation of part of Gramm-Rudman. Some members of both bodies have suggested that the way to respond to the Supreme Court's decision in *Bowsher* v. *Synar* is to effectively place the Comptroller General under Executive control. While such matters are within the jurisdiction of the authorizing committee rather than this one, we must nevertheless take this new development into account in considering the forces buffeting the agency.

There is one example in particular of potential harm as a result of GAO cutbacks that concerns me a great deal. I refer to GAO's decision to close its Latin America Office (LAO) in Panama City, Republic of Panama.

The Committee has urged GAO to re-examine the potential for maintaining the LAO. But if GAO follows its current plan, the LAO will close at the dawn of Fiscal Year 1987 in what is billed as a cost-saving move. The closure will come at a time when:

Of $27 million in non-lethal assistance to the Nicaraguan "contras" in Fiscal Year 1986, some $14.1 million has accounted for, apparently not reaching the forces for whom it was intended.

Despite this development, the House of Representatives approved $100 million in both lethal and non-lethal aid to the "contras" in fiscal 1987.

The House also rejected an amendment that would have required the President to provide a full accounting of the missing $14.1 million in fiscal year 1986 funds before the FY 1987 money could be spent.

> In addition to U.S. involvement in Nicaragua, economic and military assistance to the other states of Central America is expected to exceed $900 million in fiscal 1986.

The point of all these statistics is to show that U.S. involvement in Central America is, at least in dollar terms, at record proportions if furtherance of a policy towards our neighbors that some of us feel is dangerous. Indeed, nearly all of us would agree that at this time in the region's history, all policies are fraught with risks of one sort or another.

I feel that in Fiscal 1987 and the coming years GAO must be equipped to provide Congress with critical assistance in ensuring that the Executive Branch and our allies in Central America do not violate the laws we make. GAO may not need the Panama office to perform this function, and if not, fine. But the function must be performed.

GAO provided the Committee with a statement that read in part:

> GAO will continue to provide full coverage of USA programs in Central and South America, but that work will be the lead responsibility of managers in Washington, D.C.

I hope GAO is correct. For if we cannot continue to receive the same level of nonpartisan, objective oversight of activities in Latin America, we face the prospect of pouring limitless amounts of money into Central America with zero accountability—a prospect that is frightening both strategically and fiscally.

BILL ALEXANDER.

○

62-021 (51)